## REPORT OF THE AUDIT OF THE HICKMAN COUNTY SHERIFF'S SETTLEMENT - 2007 TAXES

For The Period May 1, 2007 through April 30, 2008



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#### **EXECUTIVE SUMMARY**

#### AUDIT EXAMINATION OF THE HICKMAN COUNTY SHERIFF'S SETTLEMENT - 2007 TAXES

#### For The Period May 1, 2007 through April 30, 2008

Romaine & Associates, PLLC has completed the audit of the Sheriff's Settlement - 2007 Taxes for the Hickman County Sheriff for the period May 1, 2007 through April 30, 2008. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### Financial Condition:

The Sheriff collected taxes of \$1,553,652 for the districts for 2007 taxes, retaining commissions of \$63,198 to operate the Sheriff's office. The Sheriff distributed taxes of \$1,489,248 to the districts for 2007 taxes. Taxes of \$18 are due to the districts from the Sheriff and refunds of \$134 are due to the Sheriff from the taxing districts.

#### **Report Comment:**

• The Sheriff's Office Lacks Adequate Segregation of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by a security bond.

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William Erwin, CPA Van R. Prince, CPA

CERTIFIED PUBLIC ACCOUNTANTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Greg Pruitt, Hickman County Judge/Executive
Honorable John Turner, Hickman County Sheriff
Members of the Hickman County Fiscal Court

#### Independent Auditor's Report

We have audited the Hickman County Sheriff's Settlement - 2007 Taxes for the period May 1, 2007 through April 30, 2008. This tax settlement is the responsibility of the Hickman County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Hickman County Sheriff's taxes charged, credited, and paid for the period May 1, 2007 through April 30, 2008, in conformity with the modified cash basis of accounting.

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Greg Pruitt, Hickman County Judge/Executive
Honorable John Turner, Hickman County Sheriff
Members of the Hickman County Fiscal Court

In accordance with Government Auditing Standards, we have also issued our report dated March 24, 2009 on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

The Sheriff's Office Lacks Adequate Segregation of Duties

Respectfully submitted,

Krista L. Romaine, CPA

Romaine & Associates, PLLC

March 24, 2009

#### HICKMAN COUNTY JOHN TURNER, SHERIFF SHERIFF'S SETTLEMENT - 2007 TAXES

For The Period May 1, 2007 through April 30, 2008

Special

Charges	County Taxes		Taxing Districts		School Taxes		State Taxes	
Real Estate	\$	181,522	\$	172,705	\$	654,566	\$	175,305
Tangible Personal Property		11,352		11,989		44,810		22,767
Increases Through Exonerations		154		172		557		149
Franchise Taxes:								
Billed		52,166		56,273		202,338		
Clay Reserves		40		31		146		39
Penalties		1,874		2,004		6,772		1,859
Adjusted to Sheriff's Receipt		(65)		(50)		(234)		(63)
Gross Chargeable to Sheriff		247,043		243,124		908,955		200,056
Credits								
Exonerations		469		529		1,697		455
Discounts		2,407		2,299		8,734		2,422
Delinquents:								
Real Estate		3,529		4,460		12,760		3,417
Tangible Personal Property		81		156		319		194
Franchise		232		449		916		·
Total Credits		6,718		7,893		24,426	***************************************	6,488
Taxes Collected	\$	240,325	\$	235,231	\$	884,529	\$	193,568
Less: Commissions *		10,501		8,802		35,381	<del></del>	8,514
Taxes Due		229,824		226,429		849,148		185,054
Taxes Paid		229,624		226,334		848,430		184,860
Refunds (Current and Prior Year)		200		203	<b></b>	724		196
Refunds Due Sheriff				**				
as of Completion of Audit	\$	0	\$	(108)	\$	(6)	\$	(2)

<sup>\*,\*\*</sup> See next page.

HICKMAN COUNTY JOHN TURNER, SHERIFF SHERIFF'S SETTLEMENT - 2007 TAXES For The Period May 1, 2007 through April 30, 2008 (Continued)

#### \* Commissions:

4.25% on	\$	622,330
10% on		10,000
4% on		884,529
1% on		36,793
** Special Taxing Districts:		
Extension Service		(22)
Soil Conservancy District		(3)
Clinton Fire District		18
Columbus Fire District	<del></del>	(101)
Due Districts or		
(Refunds Due Sheriff)	\$	(108)

### HICKMAN COUNTY NOTES TO FINANCIAL STATEMENT

April 30, 2008

Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Hickman County County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

HICKMAN COUNTY NOTES TO FINANCIAL STATEMENT April 18, 2008 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Hickman County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 30, 2008, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Tax Collection Period

#### A. Property Taxes

The real and personal property tax assessments were levied as of January 1, 2007. Property taxes were billed to finance governmental services for the year ended June 30, 2008. Liens are effective when the tax bills become delinquent. The collection period for these assessments was September 19, 2007 through April 30, 2008.

#### B. Clay Reserves

The tangible property tax assessments on clay reserves were levied as of January 1, 2007. Property taxes are billed to finance governmental services. Liens are effective when the tax bills become delinquent. The collection period for these assessments was November 7, 2007 through April 30, 2008.

#### Note 4. Interest Income

The Hickman County Sheriff earned \$619 as interest income on 2007 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder was used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Hickman County Sheriff collected \$10,542 of 10% add-on fees allowed by KRS 134.430(3). This amount was used to operate the Sheriff's office.

Note 6. Advertising Costs And Fees

The Hickman County Sheriff collected \$1,232 of advertising costs and advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees were used to operate the Sheriff's office.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

William Erwin, CPA Van R. Prince, CPA

CERTIFIED PUBLIC ACCOUNTANTS

The Honorable Greg Pruitt, Hickman County Judge/Executive Honorable John Turner, Hickman County Sheriff Members of the Hickman County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Hickman County Sheriff's Settlement - 2007 Taxes for the period May 1, 2007 through April 30, 2008, and have issued our report thereon dated March 24, 2009. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Hickman County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Hickman County Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting which is a basis of accounting other than generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiency described in the accompanying comment and recommendation to be a significant deficiency in internal control over financial reporting.

The Sheriff's Office Lacks Adequate Segregation of Duties

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiency described above to be a material weakness.

#### Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Hickman County Sheriff's Settlement - 2007 Taxes for the period May 1, 2007 through April 30, 2008, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

This report is intended solely for the information and use of management, the Hickman County Fiscal Court, and the Kentucky Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Krista L. Romaine, CPA

Romaine & Associates, PLLC

March 24, 2009

#### COMMENT AND RECOMMENDATION

### HICKMAN COUNTY JOHN D. TURNER, SHERIFF COMMENT AND RECOMMENDATION

For The Period May 1, 2007 through April 30, 2008

#### INTERNAL CONTROL - SIGNIFICANT DEFICIENCY AND MATERIAL WEAKNESS:

#### The Sheriff's Office Lacks Adequate Segregation of Duties

The Sheriff's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions, the official has limited options for establishing an adequate segregation of duties. Compensating controls may be in place to offset the lack of segregation of duties. However, we were unable to find evidence to document their existence. Therefore, we recommend the following compensating controls be implemented and documented to offset this internal control weakness:

- The Sheriff should periodically compare daily bank deposits with the daily tax collection sheets and tax receipts ledger. Any differences should be reconciled. The Sheriff could document his comparison by initialing the daily collection sheet, receipts ledger, and bank deposit.
- The Sheriff should compare the monthly tax reports for property and franchise taxes to his tax
  receipts and tax disbursements ledgers for accuracy. Any differences should be reconciled.
  The Sheriff could document this by initialing the monthly tax reports and receipts and
  disbursements ledgers.
- The Sheriff should compare the bank reconciliation to the bank balance in the checkbook. Any differences should be reconciled. The Sheriff could document this by initialing the bank reconciliation.

Sheriff's Response: The Official did not respond.